

Message Text

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ACTION SS-25

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TO SECSTATE WASHDC IMMEDIATE 2174
INFO AMEMBASSY ANKARA IMMEDIATE
AMEMBASSY ATHENS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY NICOSIA IMMEDIATE

S E C R E T SECTION 1 OF 2 USUN 0225

EXDIS

E.O. 11652: GDS
TAGS: PFOR UN CY
SUBJECT: MAKARIOS/DENKTASH MEETING JANUARY 27

HIGHLIGHTS OF PEREZ DE CUELLAR REPORTING CABLE TO WALDHEIM
ON MAKARIOS/DENKTASH MEETING OF JANUARY 27 AS PROVIDED BY
UNSEC OFFICIAL TO US AS FOLLOWS:

1. MAKARIOS AND DENKTASH MET IN MY PRESENCE FOR
APPROXIMATELY THREE HOURS IN UNFICYP HEADQUARTERS COMPOUND.
MAKARIOS CONGRATULATED DENKTASH ON HIS BIRTHDAY.
PEREZ DE CUELLAR WELCOMED BOTH AND EXPRESSED HOPE THAT
MEETING WOULD PAVE WAY TO PROMPT, JUST AND LASTING
SOLUTION.

2. MAKARIOS SAID FEDERATION WAS ACCEPTABLE PROVIDED
THAT FREEDOM OF MOVEMENT, FREEDOM OF SETTLEMENT, AND
RIGHT OF PROPERTY WERE SAFEGUARDED. SOLUTION COULD BE
FOUND IF CYPRUS REMAINS SINGLE, INTEGRAL STATE. IN
MAKARIOS' VIEW, PACKAGE DEAL WAS MOST APPROPRIATE
APPROACH. MAIN ISSUES IN PACKAGE WERE TERRITORY,

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REFUGEE PROBLEM, AND POWERS OF CENTRAL GOVERNMENT.
ONCE AGREEMENT REACHED ON THESE THREE BASIC ISSUES,
THERE SHOULD BE NO DIFFICULTY IN SETTling DETAILS.

3. MAKARIOS REMARKED AT ONE POINT, BUT IN FRIENDLY
MANNER, THAT HE WAS NOT MEETING DENKTASH AS PRESIDENT OF
THE TFSC, BUT AS LEADER OF HIS COMMUNITY.

4. DENKTASH THANKED MAKARIOS FOR ACCEPTING HIS, DENKTASH'S, PROPOSAL TO MEET HIM AND STRESSED THAT UNLESS BOTH SIDES WERE "IN EQUAL POSITION" AND ABLE TO TALK TO EACH OTHER "IN FULL COMMAND OF THE SITUATION" IT WOULD BE IMPOSSIBLE TO REACH SOLUTION. DENKTASH OBSERVED IN THIS REGARD THAT AFTER CLERIDES' DEPARTURE FROM INTER-COMMUNAL TALKS, HE HAD LOOKED FOR OPPORTUNITY TO MEET MAKARIOS AS SUCH MEETING WAS INDISPENSABLE FOR ACHIEVING BREAKTHROUGH. DENKTASH AGREED THAT PACKAGE DEAL WAS ONLY WAY TO ACHIEVE SOLUTION AND THERE SHOULD BE NO DIFFICULTY IN AGREEING THAT CYPRUS WAS INDEPENDENT, BI-COMMUNAL, NON-ALIGNED FEDERAL REPUBLIC WITH ANY NOTION OF ENOSIS OR DOUBLE ENOSIS BARRED. DENKTASH MADE POINT THAT HE WAS NOT RECOGNIZING MAKARIOS AS PRESIDENT OF REPUBLIC IN EQUALLY FRIENDLY MANNER.

5. MAKARIOS WAS IN AGREEMENT THAT ENOSIS AND PARTICIPATION SHOULD BE EXCLUDED.

6. THERE WAS SOME DISCUSSION OF TERRITORY, MAKARIOS TRYING TO ELICIT FROM DENKTASH THE PERCENTAGE OF LAND THE TURK/CYPRIOTS WOULD WANT TO KEEP. DENKTASH AVOIDED GIVING CLEAR ANSWER BUT AT ONE STAGE HE SAID THAT ON BASIS OF PROPERTY CRITERION HIS COMMUNITY WAS ENTITLED TO 32.8 PERCENT. MAKARIOS REPLIED THAT SUCH PERCENTAGE WOULD PRECLUDE ANY AGREEMENT TO WHICH DENKTASH RETORTED THAT AT LEAST EXPERTS COULD NEGOTIATE TAKING 32.8 PERCENT AS SECRET

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STARTING POINT.

7. MAKARIOS STATED THAT HE COULD CONCEDE MORE TERRITORY TO MULTI-REGIONAL SOLUTION THAN TO BIZONAL.

8. DENKTASH EMPHASIZED PRINCIPLE OF "FREEDOM OF MOVEMENT" SUBJECT TO SOME CONTROL, AND WHILE NOT RULING OUT "FREEDOM OF SETTLEMENT" SAID IT DEPENDED ON ESTABLISHMENT OF TWO ZONES. THIS APPLIED ALSO HE SAID TO RETURN OF REFUGEES, WHICH WOULD HAVE TO BE SUBJECT TO SECURITY AND OTHER CRITERIA. QUESTION OF PROPERTY RIGHTS PARTICULARLY POSSIBILITY FOR GREEK/CYPRIOTS TO BUY LAND IN TURK/CYPRIOT ZONE WAS OPEN TO DISCUSSION DENKTASH SAID.

9. REFERRING TO TURKISH SIDE'S PROPOSAL FOR JOINT OR TRANSITIONAL GOVERNMENT, MAKARIOS REITERATED HE COULD NOT AGREE WITH IT AS LONG AS NO OVERALL SETTLEMENT WAS REACHED. DENKTASH DID NOT INSIST.

10. MAKARIOS, BY WAY OF SUMMARY, SAID THAT HIS SIDE WAS PREPARED TO DISCUSS BOTH BI-REGIONAL AND MULTI-REGIONAL FEDERATION PROVIDED THAT FREEDOM OF MOVEMENT, FREEDOM OF SETTLEMENT AND PROPERTY RIGHTS WERE SAFEGUARDED. OTHERWISE FEDERATION COULD LEAD TO PARTITION. MAKARIOS EMPHASIZED THAT MAIN ISSUE WAS TERRITORY, WHICH WAS CONNECTED WITH REFUGEE PROBLEM AND REMARKED THAT IN LIGHT OF TODAY'S CONVERSATION "GAP REMAINED VERY BIG."

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11. TOWARD END OF MEETING, BOTH AGREED TO MAKE SEPARATE STATEMENTS ALONG FOLLOWING LINES: "MEETING WAS USEFUL TO BOTH SIDES AND HELD IN FRIENDLY ATMOSPHERE BUT THERE IS NEED FOR CLARIFICATION ON GREAT NUMBER OF POINTS. SOME OF THEM WERE DISCUSSED."

12. BOTH MAKARIOS AND DENKTASH WELCOMED OPPORTUNITY OF MEETING YOU (WALDHEIM) AND ACCEPTED SUGGESTION OF DINNER FEB. 12. HOWEVER, MAKARIOS ASKED DENKTASH AND ME AT THIS JUNCTURE THAT NO MENTION BE MADE TO PRESS ABOUT JOINT COMING MEETING WITH YOU. AFTER DENKTASH HAD LEFT, MAKARIOS SUGGESTED THAT DINNER BE ATTENDED BY TWO REPRESENTATIVES, PAPADOPOULOS AND ONAN.

13. IN COURSE OF MEETING, MAKARIOS RAISED ISSUE OF MISSING PERSONS AND EVACUATION OF GREEK/CYPRIOTS FROM NORTH. ON BOTH, DENKTASH TOOK WELL-KNOWN LINE. MAKARIOS ALSO

MENTIONED AVLONA. DENKTASH INTIMATED THAT FURTHER
CONTACTS COULD BRING PROPER SOLUTION. FOR HIS PART,
DENKTASH APPEALED TO MAKARIOS TO DIMINISH GREEK/
CYPRIOT PROPAGANDA ON INTERNATIONAL PLANE. MAKARIOS
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DID NOT PROMISE ANYTHING, REMARKING WITH A SMILE
THAT THIS WAS ONLY TOOL LEFT TO HIM IN PRESENT
CIRCUMSTANCES.

14. I CONSIDER MEETING USEFUL EVEN IF NO BREAKTHROUGH
ON ANY ISSUE. THIS FIRST ENCOUNTER BETWEEN THEM AFTER
14 YEARS SHOULD FACILITATE FURTHER TALKS AT THIS END
UNDER YOUR AUSPICES, PARTICULARLY THE ESTABLISHMENT
OF NEGOTIATING PROCESS WHICH I REPEATEDLY MENTIONED
TODAY AS BEING IMPORTANT. AT TODAY'S MEETING IT WAS
EVIDENT THAT NEITHER MAKARIOS NOR DENKTASH EXPECTED
OR TRIED TO SOLVE ANY ISSUE.
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Message Attributes

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